Table 1. Rescissions

June 7, 2018

CBO ESTIMATE FOR H.R. 3 AS MODIFIED BY H.RES. 923—THE SPENDING CUTS TO EXPIRED AND UNNECESSARY PROGRAMS ACT

| | | Spending by Fiscal Year, in Millions of Dollars | | | | | | | | | | | | |
|---|-----------|---|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|---------------|----------------|
| | | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2018- 2023 | 2018- 2028 |
| Department of Agriculture | | | | | | | | | | | | | | |
| Animal and Plan Health Inspection | BA: | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Service (R18-1) ^a | O: | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Farm Security and Rural Investment | BA: | -500 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -500 | -500 |
| Program (R18-2) ^b | O: | 0 | -5 | -10 | -15 | -10 | -5 | -3 | -2 | 0 | 0 | 0 | -45 | -50 |
| Watershed and Flood Prevention Operations (R18-3(2)) | BA: O: | -50 0 | 0 -23 | 0 -8 | 0 -5 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -50 -36 | -50 -36 |
| | | -40 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -40 | -40 |
| Rural Housing Service (R18-4) | BA: O: | -20 | -19 | -1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -40 | -40 |
| Rural Community Facilities | BA: | -2 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -2 | -2 |
| Program Account (R18-5) | O: | 0 | -1 | -1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -2 | -2 |
| Rural Cooperative Development | BA: | -15 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -15 | -15 |
| Grants (R18-6) | O: | 0 | -5 | -4 | -4 | -2 | 0 | 0 | 0 | 0 | 0 | 0 | -15 | -15 |
| Biorefinery Assistance Program ^b | BA: | -36 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -36 | -36 |
| (R18-7) | O: | 0 | -7 | -11 | -11 | -7 | 0 | 0 | 0 | 0 | 0 | 0 | -36 | -36 |
| High Energy Cost Grants (R18-8) | BA: | -13 0 | 0 -3 | 0 | 0 -4 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -13 -13 | -13 -13 |
| D 1W - 1W - D | O: | | | -6 | | | | | | | | | | |
| Rural Water and Waste Disposal Program Account (R18-9) | BA: O: | -37 0 | 0 -9 | 0 -10 | 0 -8 | 0 -5 | 0 -3 | 0 -1 | 0 | 0 | 0 | 0 | -37 -35 | -37 -36 |
| Forest Service, Land Acquisition | BA: | -16 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -16 | -16 |
| (R18-10) | O: | 0 | -5 | -5 | -4 | -2 | 0 | 0 | 0 | 0 | 0 | 0 | -16 | -16 |
| Subtotal, Department of Agriculture | BA: O: | -709 -20 | 0 -77 | 0 -56 | 0 -51 | 0 -26 | 0 -8 | 0 -4 | 0 -2 | 0 | 0 | 0 | -709 -238 | -709 -244 |
| Department of Commerce | | | | | | | | | | | | | | |
| Economic Development | BA: | -30 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -30 | -30 |
| Assistance Programs (R18-11) | O: | -1 | -7 | -7 | -8 | -6 | -1 | 0 | 0 | 0 | 0 | 0 | -30 | -30 |
| Department of Energy | | | | | | | | | | | | | | |
| Advanced Technology Vehicles | BA: | -4,333 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -4,333 | -4,333 |
| Manufacturing Loan Program (R18-12) ^c | O: | -3 | -7 | -10 | -10 | -10 | -10 | -10 | -10 | -10 | -10 | -10 | -50 | -100 |
| Title 17 Innovative Technology Loan | BA: | -161 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -161 | -161 |
| Guarantee Program (R18-13) | O: | 0 | 0 | 0 | -1 | -2 | -2 | -2 | -2 | -2 | -2 | -2 | -5 | -15 |
| Title 17 Innovative Technology Loan | BA: | -523 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -523 | -523 |
| Guarantee Program (R18-14) ^c | O: | 0 | -1 | -1 | -1 | -1 | -1 | -1 | -1 | -1 | -1 | -1 | -5 | -10 |
| Subtotal, Department of Energy | BA: O: | -5,017 -3 | 0 -8 | 0 -11 | 0 -12 | 0 -13 | -5,017 -60 | -5,017 -125 |
| Department of Health and Human Servi | | | | | | | | | | | | | | |
| Children's Health Insurance Fund ^b | BA: | -5,150 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -5,150 | -5,150 |
| (R18-15) | O: | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Centers for Medicare and Medicaid | BA: | -800 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -800 | -800 |
| Innovation (R18-16) ^b | O: | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Child Enrollment Contingency Fund ^b | BA: | -1,865 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -1,865 | -1,865 |
| (R18-17) | O: | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Nonrecurring Expenses Fund (R18-18) | BA: O: | -220 -3 | 0 -52 | 0 -55 | 0 -33 | 0 -22 | 0 -22 | 0 -11 | 0 | 0 | 0 | 0 | -220 -187 | -220 -198 |
| Subtotal, Department of Health and | BA: | -8,035 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -8,035 | -8,035 |
| Human Services | O: | -3 | -52 | -55 | -33 | -22 | -22 | -11 | 0 | 0 | 0 | 0 | -187 | -198 |

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CBO ESTIMATE FOR H.R. 3 AS MODIFIED BY H.RES. 923—THE SPENDING CUTS TO EXPIRED AND UNNECESSARY

Continued

| Continued | | Spending by Fiscal Year, in Millions of Dollars | | | | | | | | | | | | |
|--|-----------|---|-----------|-----------|-----------|----------|----------|----------|----------|----------|----------|----------|-----------------|-------------------|
| | • | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2018- 2023 | 2018- 2028 |
| Department of Housing and Urban Deve | lopme | | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2023 | 2020 | 2021 | 2028 | 2023 | 2020 |
| Public Housing and Capital Fund (R18-19) | BA: O: | -1 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | -1 0 | -1 0 |
| Public Housing and Capital Fund (R18-20) | BA: O: | -5 0 | 0 -2 | 0 -2 | 0 -1 | 0 | 0 | 0 | 0 | 0 0 | 0 | 0 | -5 -5 | -5 -5 |
| Public Housing and Capital Fund (R18-21) | BA: O: | -32 -2 | 0 -10 | 0 -11 | 0 -6 | 0 -2 | 0 | 0 | 0 | 0 0 | 0 | 0 | -32 -31 | -32 -31 |
| Public Housing and Capital Fund (R18-22) | BA: O: | -1 0 | 0 | 0 | 0 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -1 0 | -1 0 |
| Subtotal, Department of Housing and Urban Development | BA: O: | -39 -2 | 0 -12 | 0 -13 | 0 -7 | 0 -2 | 0 0 | 0 | 0 | 0 0 | 0 0 | 0 | -39 -36 | -39 -36 |
| Department of Justice | | | | | | | | | | | | | | |
| Assets Forfeiture Fund (R18-23) ^b | BA: O: | -106 -5 | 0 -53 | 0 -43 | 0 -5 | 0 0 | 0 0 | 0 | 0 | 0 0 | 0 | 0 | -106 -106 | -106 -106 |
| Department of Labor | | | | | | | | | | | | | | |
| Training and Employment Services ^{b,c} (R18-24) | BA: O: | -23 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 | 0 | 0 | 0 0 | 0 | -23 0 | -23 0 |
| Department of State and International A | ssista | nce Progra | ams | | | | | | | | | | | |
| Complex Crises Fund (R18-25) | BA: O: | -30 0 | 0 -5 | 0 -2 | 0 -1 | 0 0 | 0 0 | 0 0 | 0 | 0 0 | 0 | 0 | -30 -8 | -30 -8 |
| Millennium Challenge Corporation (R18-26) | BA: O: | -52 0 | 0 -4 | 0 -7 | 0 -10 | 0 -9 | 0 -8 | 0 -5 | 0 -4 | 0 -3 | 0 -1 | 0 -1 | -52 -38 | -52 -52 |
| Subtotal, Department of State and International Assistance Programs | BA: O: | -82 0 | 0 -9 | 0 -9 | 0 -11 | 0 -9 | 0 -8 | 0 -5 | 0 -4 | 0 -3 | 0 -1 | 0 -1 | -82 -46 | -82 -60 |
| Department of Transportation | | | | | | | | | | | | | | |
| Appalachian Development Highway System (R18-29) | BA: O: | -45 0 | 0 | 0 -5 | 0 -5 | 0 -5 | 0 -5 | 0 -5 | 0 -5 | 0 -5 | 0 -5 | 0 -5 | -45 -20 | -45 -45 |
| Federal Railroad Administration (R18-31) | BA: O: | -53 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -53 0 | -53 0 |
| Federal Transit Administration, Formula Grants (R18-32) | BA: O: | -47 0 | 0 0 | 0 -15 | 0 -10 | 0 -5 | 0 -5 | 0 -5 | 0 -5 | 0 0 | 0 | 0 | -47 -35 | -47 -45 |
| Subtotal, Department of Transportation | BA: O: | -145 0 | 0 | 0 -20 | 0 -15 | 0 -10 | 0 -10 | 0 -10 | 0 -10 | 0 -5 | 0 -5 | 0 -5 | -145 -55 | -145 -90 |
| Department of the Treasury | | | | | | | | | | | | | | |
| Treasury Forfeiture Fund (R18-33) ^b | BA: O: | -53 0 | 0 -27 | 0 -16 | 0 -10 | 0 0 | 0 0 | 0 0 | 0 | 0 0 | 0 0 | 0 | -53 -53 | -53 -53 |
| Community Development Financial Institutions Fund (R18-34) | BA: O: | -23 -2 | 0 -17 | 0 -2 | 0 -1 | 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 | 0 | -23 -22 | -23 -22 |
| Capital Magnet Fund (R18-35) ^b | BA: O: | -142 -21 | 0 -106 | 0 -14 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -142 -141 | -142 -141 |
| Subtotal, Department of the Treasury | BA: O: | -218 -23 | 0 -150 | 0 -32 | 0 -11 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -218 -216 | -218 -216 |
| Corporation for National and Communit | ty Ser | vice | | | | | | | | | | | | |
| Gifts and Contributions (R18-37) | BA: O: | -150 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 | 0 | 0 | 0 | 0 0 | 0 | -150 0 | -150 0 |
| Railroad Retirement Board Railroad Unemployment and Insurance | BA: | -133 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | -133 | -133 |
| Extended Benefits Payments (R18-38) ^b | 0: | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Total | BA: O: | -14,687 -57 | 0 -368 | 0 -246 | 0 -153 | 0 -88 | 0 -62 | 0 -43 | 0 -29 | 0 -21 | 0 -19 | 0 -19 | -14,687 -974 | -14,687 -1,105 |

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Source: Congressional Budget Office; BA = Budget Authority; O = Estimated Outlays.

Assumes enactment by the end of June, 2018.

The Spending Cuts to Expired and Unnecessary Programs Act (H.R. 3), as modified by H.Res. 923, would rescind \$15 billion of budget authority; those rescissions were also proposed in special messages transmitted to the Congress by the President on May 8, 2018, and on June 5, 2018, pursuant to Title X of the Impoundment Control Act of 1974. Of the \$15 billion in budget authority, CBO estimates that \$9,808 million would be credited to amounts constrained by the cap on nondefense discretionary spending for fiscal year 2018. Those caps were established by the Budget Control Act of 2011 (P.L. 111-25), and most recently amended by the Bipartisan Budget Act of 2018 (P.L. 115-123).

Relative to CBO's previous estimate of H.R. 3, this version would rescind \$503 million less in budget authority, and is estimated to result in \$159 million less in deficit reduction over the 2018-2028 period. Of that \$503 million change, \$359 million is from the removal of rescissions of budget authority that were designated pursuant to section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985 (Deficit Control Act) as being for emergency requirements, and \$144 million is from the rescission of budget authority that would have been credited to the amounts constrained by the cap on nondefense discretionary spending. The previous estimate is available here: https://www.cbo.gov/publication/53865

Each entry in Table 1 provides CBO's estimate of the budgetary effects of H.R. 3, the account or bureau which would be affected, and a reference to the corresponding proposal (R18-1 through R18-38) contained in the President's special messages, available here: https://www.whitehouse.gov/omb/budget-rescissions-deferrals/

- a. Section 2(b)(1) of H.R. 3 would rescind \$148 million from the Animal and Plant Service (APHIS), Salaries and Expenses account (Treasury account identification 12X1600). Based on information provided in the President's proposal, CBO assumes that this provision would rescind funds that were transferred to APHIS from the Commodity Credit Corporation (CCC); CCC has an indefinite appropriation that is permanently available. Because the CCC could use that indefinite appropriation authority to transfer additional balances in the future, CBO estimates that section 2(b)(1) would not reduce the net budget authority available to the Department of Agriculture.
- b. This proposal would rescind budget authority from a mandatory account, sometimes referred to as a "change in a mandatory program," or "CHIMP." The budgetary effects of changes in mandatory programs, when included in appropriation acts, are treated as discretionary amounts, and generally count toward the amounts constrained by the caps on discretionary spending. In total, CBO estimates that \$8,808 million of the budget authority that would be rescinded by H.R. 3 is from CHIMPs, and would result in a reduction of \$386 million in outlays over the 2018-2028 period.
- c. Sections 2(b)(12), 2(b)(14), and 2(b)(23) would rescind budget authority that was previously designated as an emergency requirement pursuant to a concurrent resolution on the budget, but not pursuant to the Deficit Control Act. Rescissions of funds designated as an emergency requirement pursuant to a concurrent resolution on the budget do not allow for adjustments to the caps, nor do they offset funding constrained by the caps. CBO estimates that H.R. 3 would rescind \$4,879 million of such emergency funding, resulting in a reduction in outlays of \$110 million over the 2018-2028 period.